

County of Santa Clara
Office of the County Executive
Children and Family Services, Public Safety & Justice




BH05 061709

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Program Manager II

DATE: June 17, 2009

TO: Board of Supervisors

FROM: 
Gary A. Graves
Acting County Executive

SUBJECT: Recovery Act: Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program

RECOMMENDED ACTION

Consider recommendations relating to the FY 2010 Recommended Budget for American Recovery and Reinvestment Act Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program in the Office of the County Executive, the Office of the Sheriff, the Office of the Public Defender and the Department of Correction.

Possible action:

- a. Increase revenues and expenditures in the Office of the County Executive, Justice Assistance Grant Fund 0202 - \$2,565,061.
- b. Increase revenues and expenditures in the Office of the County Executive, General Fund - \$108,811.
- c. Increase revenues and expenditures in the Office of the Sheriff, General Fund - \$161,755.
- d. Add one Management Analyst, Unclassified (W1P) in the Office of the Sheriff.

- e. Increase revenues and expenditures in the Office of the Public Defender, General Fund - \$113,633.
- f. Add one Office Specialist III, Unclassified (V31) and one Attorney I-Public Defender, Unclassified (W8P) in the Office of the Public Defender.
- g. Increase revenues and expenditures in the Department of Correction, General Fund - \$49,370.

FISCAL IMPLICATIONS

There is no net fiscal impact on the General Fund.

The County will receive a total of \$2,565,061 from the American Recovery and Reinvestment Act Edward Byrne Memorial Justice Assistance Grant Formula (Recovery Act JAG) Program. These monies will be budgeted in the Justice Assistance Grant Fund 0202 and transferred to various cities and County departments according to the terms of the Memorandum of Understanding and parameters of the grant award. The program will be administered by staff in the Office of the County Executive.

Detailed budgetary information is included on the attached FY 2010 Recovery Act JAG Program Budget spreadsheet. The total amount available for the County is \$433,569, which includes \$108,811 for administrative expenses associated with the County's role of Fiscal Agent.

CONTRACT HISTORY

As the current Fiscal Agent/ Lead Agency, a dependent contractor assisted the County in the past with grant administration responsibilities, including fund distribution, program monitoring for participating jurisdictions, submitting quarterly financial reports and annual progress reports, and providing ongoing assistance to sub-grantees (participating cities and County departments.)

REASONS FOR RECOMMENDATION

Pursuant to Board approval of actions relating to the application for Recovery Act JAG monies, at the April 21, 2009 Board of Supervisors meeting, Agenda Item No. 21, the Administration applied for an allocation of \$2,565,061 by the deadline of May 18. Award should be received later this summer.

The recommended actions are necessary to include the revenues and expenditures associated with this grant in the FY 2010 Approved Budget and to add the staff positions required to fulfill the grant requirements.

Certified as disparate, the County and 12 cities are eligible to share a formula grant amount of \$2,565,061. The amount of funding shared from the Cities to the County is 11% or \$263,887. In addition to the County's eligibility for \$166,091, the County's share for programming is \$420,012. On top of this amount, the Cities of Cupertino and Saratoga have

contributed their individual allocations of \$38,672 to the Sheriff's Office. Therefore, the total amount available for programming is \$458,684.

As the fiscal agent and applicant for this Recovery Act JAG program, the Office of the County Executive (CEO) was allocated an amount of \$222,445. Per agreement with the Cities, the County is also allowed discretion to shift funds between administration and programming categories, depending on needs.

Allocations		Expenditures	
Programming	\$458,684	Superior Court	\$247,560
Administrative	\$222,445	Sheriff's Office	\$161,755
County total	\$681,129	Dept of Correction	\$49,370
		Public Defender's	\$113,633
		CEO	\$108,811
		County total	\$681,129
10 Cities	\$1,883,932	10 Cities	\$1,883,392
TOTAL	\$2,565,061	TOTAL	\$2,565,061

BACKGROUND

The County's Public Safety and Justice Committee reviewed the Recovery Act JAG program application on April 2, 2009 and recommended that the Board of Supervisors

approve delegating authority to the Administration to enter into Memorandum of Understanding (MOU) with the cities in order to administer the grant and to submit joint application. At the Board of Supervisors meeting on April 21, 2009, the Board of Supervisors approved the delegations of authority and the joint application.

On May 18, 2009, the Administration submitted this joint application, in the amount of \$2,565,061, for 16 projects by 17 separate entities, including 13 disparate jurisdictions listed in the MOU, the Superior Court, Sheriff's Office, Department of Correction, and Public Defenders Office. A brief description of the program and project plan can be found in the attached Abstract.

Consistent with the Recovery Act's emphasis on accountability, reporting requirements under the Recovery Act grant program will differ from and expand upon the Bureau of Justice Assistance's (BJA) standard reporting requirements for grants. The Fiscal Agent will be responsible for monitoring of subawards under the grant in accordance with all applicable statutes, regulations, the White House: Office of Management and Budget's circulars, and guidelines, including the Financial Guide.

In addition the the public review afforded by our local process, the County is committed to providing information to its residents and meeting the transparency requirements of the Recovery Act. All staff reports and copies of program certifications are thus posted on the County's RecoverySCC dot org. This web site tracks how the County uses Recovery Act monies to help with our local economic recovery, create and retain jobs, and provide a safety net services to our residents hurting from this severe recession. Quarterly reports and performance data on the Recovery Act JAG program will be maintained on this web site.

ATTACHMENTS

- FY 2010 Recovery Act JAG Program Budget
- Program Abstract

**American Recovery and Reinvestment Act (ARRA)
Edward Byrne Memorial Justice Assistance Grant (JAG) Formula Program
FY 2010 Budget - County of Santa Clara**

Line #	Description	Fund	BU	Cost Center	GL Account	Project Definition/ Employee Class	Revenue	Expenditure
1	Federal-Other Funds	0202	107	9841	4580200		2,565,061.00	
2	Grant Contract Pay-Campbell	0202	107	9841	5255455			32,753.00
3	Grant Contract Pay-Gilroy	0202	107	9841	5255455			90,369.00
4	Grant Contract Pay-Los Gatos	0202	107	9841	5255455			14,075.00
5	Grant Contract Pay-Milpitas	0202	107	9841	5255455			73,137.00
6	Grant Contract Pay-Morgan Hill	0202	107	9841	5255455			26,835.00
7	Grant Contract Pay-Mountain View	0202	107	9841	5255455			110,495.00
8	Grant Contract Pay-Palo Alto	0202	107	9841	5255455			28,545.00
9	Grant Contract Pay-San Jose	0202	107	9841	5255455			1,353,687.00
10	Grant Contract Pay-Santa Clara	0202	107	9841	5255455			79,057.00
11	Grant Contract Pay-Sunnyvale	0202	107	9841	5255455			74,979.00
12	Grant Contract Pay-Superior Court	0202	107	9841	5255455			247,560.00
13	Transfer Out-Sheriff	0202	107	9841	5610100			161,755.00
14	Transfer Out-DOC	0202	107	9841	5610100			49,370.00
15	Transfer Out-Public Defender	0202	107	9841	5610100			113,633.00
16	Transfer Out-County Executive	0202	107	9841	5610100			108,811.00
17	Total JAG Fund						2,565,061.00	2,565,061.00
18	Transfer In-Sheriff	0001	230		4920100		161,755.00	
19	Salaries & Benefits	0001	230		various	W1P		161,755.00
20	Subtotal General Fund-Sheriff						161,755.00	161,755.00
21	Transfer In-DOC	0001	240		4920100		49,370.00	
22	Grant Projects	0001	240		5861000	240-G240JAGR		49,370.00
23	Subtotal General Fund-DOC						49,370.00	49,370.00
24	Transfer In-Public Defender	0001	204		4920100		113,633.00	
25	Salaries & Benefits-OS III-U	0001	204		various	V31		56,700.00
26	Salaries & Benefits-Attorney I-U	0001	204		various	W8P		56,933.00
27	Subtotal General Fund-PDO						113,633.00	113,633.00
28	Transfer In-County Executive	0001	107		4920100		108,811.00	
29	Grant Projects	0001	107		5861000	107-G107JAGR		108,811.00
30	Subtotal General Fund-CEX						108,811.00	108,811.00
31	Total General Fund						433,569.00	433,569.00

Note: The County share is \$642,457, however an additional \$38,672 is provided to the Office of the Sheriff from contract cities Cupertino and Saratoga, resulting in a total County participation of \$681,129 to fund the County departments (\$433,569) and the court (\$247,560).

ABSTRACT

This is a joint application, in the amount of \$2,565,061, for 16 projects by 17 separate entities, including 13 disparate jurisdictions listed in the MOU, the Superior Court, Sheriff's Office, Department of Correction, and Public Defenders Office. The County of Santa Clara, Office of the County Executive (CEO) serves as the applicant/fiscal agent (\$108,811) for this joint Recovery Act JAG program.

1. Through the use of advance technology, the License Plate Reader system (\$32,753) by City of Campbell has a wide variety of applications that will not only assist front-line patrol officers in the field, but will also help detectives investigating crimes ranging from kidnappings to homicides.
2. Assisting in the identification and apprehension of graffiti vandals, the surveillance equipment (\$36,996) by the City of Gilroy increases the chance of video evidence and reduces any possible overtime incurred with normal surveillance measures.
3. The City of Gilroy also collaborates with the Gilroy Unified School District to pool funds and rehire one Community Service Officer (\$52,373) to teach Drug Abuse Resistance Education (DARE) to all 5th grade students in the district.
4. The Town of Los Gatos will purchase a customized software program and bar coding system (\$14,075) to improve the processing time, tracking, data entry and destruction of evidence in our property and evidence room.
5. The Milpitas Police Department intends to utilize funds to enhance the front-line delivery of services through existing programs by obtaining the necessary equipments such as a License Plate Reader System, Tasers, AR-15 Rifles, a complete set for one Bicycle Officer, and other high-tech digital equipments (\$73,137).
6. The goal of the Morgan Hill Police Department's project is to provide enhanced safety and tactical equipment for sworn staff through enhanced equipments (\$26,835). The tactical equipment will assist officers in preparing for tactical based incidents through training and responding to tactical incidents through enhanced safety equipment. The other safety equipment will increase officer visibility while conducting traffic collision investigation and traffic control during periods of reduced visibility.
7. The City of Mountain View Police Department has one of its highest priorities the goal of reducing Part I crimes, in particular repressible crimes such as robberies and assaults. Therefore, the Police Department plans fund law enforcement personnel overtime (\$110,495) for proactive problem solving and police operations related to activities to prevent and control crime.
8. Training on bias-based policing (\$28,545) for officers, supervisors, command staff and community stakeholders is another element of the Palo Alto Police Department's comprehensive plan to ensure fair and impartial policing.
9. The San Jose Police Department plans for technology initiatives (\$1,353,687), the Automated Field Report (AFR) and Records Management System (RMS), to expedite and enhance the processing of crime reports, allow for real-time analysis of crime trends, and support a more efficient and proactive response to crime problems and the needs of the public.
10. The School Beat Officer Program (\$79,057) by the Santa Clara Police Department will utilize overtime replacement costs for officers to handle situations as they arise on the school campuses.
11. The Sunnyvale Public Safety Department plans to fund one Special Operation Traffic Unit Officer (\$74,979) to provide critical traffic safety enforcement, accident reduction enforcement, child safety seat inspections, and specialized accident reconstruction activities. The City of Sunnyvale is committed to maintain this unfunded position for an additional 8.3 months.

GMS APPLICATION NUMBER: 2009-F9118-CA-SB

Recovery Act JAG Program- CFDA: 16.804

12. The cities of Cupertino and Saratoga are pooling their allocations together with the County of Santa Clara to fund one analyst in the Cold Case/ Crime Unit located in the Sheriff's Office (\$161,755). The project's goal is to implement long-term crime prevention strategies within target areas, improve the operational effectiveness of law enforcement through the use of crime analysis techniques and increase communication between local law enforcement agencies, and increase the number of cold cases solved annually from 2-3 to 3-4. The Sheriff's Office is committed to maintain this position for two additional months and beyond by utilizing a combination of seized asset forfeiture funding or grant awards.
13. The Superior Court of California, County of Santa Clara, Adult Drug and Mental Health Treatment Court (\$187,560) uses funding to expand Psychiatric Services, Transitional Housing Services & Outpatient Treatment for their participants. This project will result in direct savings to the County by diverting defendants from incarceration, reducing the time defendants are incarcerated, and reducing recidivism.
14. The Delinquency Model Court Project (\$60,000) by the Juvenile Delinquency Court will provide the tools and improve collaboration essential to better serve the needs of delinquent youth in our county systems. This project is designed to address the specific policy reforms needed, will create new pathways and strengthen inter-agency collaboration with the ultimate goal of permanent systems change.
15. To measure the effectiveness of the current repertoire of programs offered to inmates via a calculation of recidivism rates for program participants and a comparison of those recidivism rates to the recidivism rates of inmates who do not participate in programs. The Study of Recidivism for In-Custody Program Participants (\$49,370) by the Department of Correction will provide information regarding whether or not these programs are contributing positively to recidivism.
16. By expanding the current Expungement Program (\$113,633) to all residents of Santa Clara County with misdemeanor convictions, the Public Defenders Office will demonstrate that expungement is an essential part of the economic development, community reincorporation, and judicial rehabilitation process.

